

# **FINANCE COMMITTEE**

Tuesday, October 18, 2022 Regular Meeting Community Meeting Room & Virtual 5:30 PM

Pursuant to <u>AB 361</u> Palo Alto City Council and Committee meetings will be held as "hybrid" meetings with the option to attend by teleconference/video conference or in person. To maximize public safety while still maintaining transparency and public access, members of the public can choose to participate from home or attend in person. Information on how the public may observe and participate in the meeting is located at the end of the agenda.

### **HOW TO PARTICIPATE**

### VIRTUAL PARTICIPATION

 CLICK HERE TO JOIN
 (https://cityofpaloalto.zoom.us/j/99227307235)

 Meeting ID: 992 2730 7235
 Phone:1(669)900-6833

The meeting will be broadcast on Cable TV Channel 26, live on YouTube at <a href="https://www.youtube.com/c/cityofpaloalto">https://www.youtube.com/c/cityofpaloalto</a>, and streamed to Midpen Media Center at <a href="https://midpenmedia.org">https://midpenmedia.org</a>.

### **PUBLIC COMMENTS**

Public Comments will be accepted both in person and via Zoom meeting. All requests to speak will be taken until 5 minutes after the staff's presentation. Written public comments can be submitted in advance to <u>city.council@cityofpaloalto.org</u> and will be provided to the Committee and available for inspection on the City's website. Please clearly indicate which agenda item you are referencing in your email subject line.

# CALL TO ORDER

ORAL COMMUNICATIONS Members of the public may speak to any item NOT on the agenda.

# ACTION ITEMS

1. Review Pension and Other Post-Employment Benefits (OPEB)/Retiree Healthcare Trust Funds

<u>CalPers Presentation</u> <u>PARS Presentation</u> Staff Presentation

# FUTURE MEETINGS AND AGENDAS

# ADJOURNMENT

# PUBLIC COMMENT INSTRUCTIONS

Members of the Public may provide public comments to hybrid meetings via email, in person, teleconference, or by phone.

- 1. Written public comments may be submitted by email to <u>city.council@cityofpaloalto.org.</u>
- 2. **In person public comments** please complete a speaker request card located on the table at the entrance to the Council Chambers, and deliver it to the City Clerk prior to discussion of the item.
- 3. **Spoken public comments using a computer or smart phone** will be accepted through the teleconference meeting. To address the Council, click on the link below to access a Zoom-based meeting. Please read the following instructions carefully.
  - You may download the Zoom client or connect to the meeting in- browser. If using your browser, make sure you are using a current, up-to-date browser: Chrome 30+, Firefox 27+, Microsoft Edge 12+, Safari 7+. Certain functionality may be disabled in older browsers including Internet Explorer. Or download the Zoom application onto your phone from the Apple App Store or Google Play Store and enter the Meeting ID below
  - You may be asked to enter an email address and name. We request that you identify yourself by name as this will be visible online and will be used to notify you that it is your turn to speak.
  - When you wish to speak on an Agenda Item, click on "raise hand." The Clerk will activate and unmute speakers in turn. Speakers will be notified shortly before they are called to speak.
  - When called, please limit your remarks to the time limit allotted.
  - A timer will be shown on the computer to help keep track of your comments.
- 4. **Spoken public comments using a phone** use the telephone number listed below. When you wish to speak on an agenda item hit \*9 on your phone so we know that you wish to speak. You will be asked to provide your first and last name before addressing the Council. You will be advised how long you have to speak. When called please limit your remarks to the agenda item and time limit allotted.

# **<u>Click to Join</u>** Zoom Meeting ID: 992-2730-7235 Phone: 1(669)900-6833

# AMERICANS WITH DISABILITY ACT (ADA)

Persons with disabilities who require auxiliary aids or services in using City facilities, services or programs or who would like information on the City's compliance with the Americans with Disabilities Act (ADA) of 1990, may contact (650) 329-2550 (Voice) 48 hours or more in advance.



# **City of Palo Alto** Finance Committee Staff Report

(ID # 14829)

Meeting Date: 10/18/2022

**Report Type: Action Items** 

Title: Review Pension and Other Post-Employment Benefits (OPEB)/Retiree Healthcare Trust Funds

# From: City Manager

# Lead Department: Administrative Services

## Recommendation

Staff recommends that the Finance Committee review and accept the status update of the City's irrevocable 115 Pension Trust Fund and the City's California Employers' Retiree Benefit Trust (CERBT) Fund for the OPEB plans, discuss variables governing these plans, and provide feedback on potential changes moving forward.

Note: Staff will have experts from both plans at this meeting for questions and additional information. This feedback will assist in informing future meetings with the Committee regarding the Pension Funding Policy, adopted by Council in 2020.

### Background

The City of Palo Alto is highly engaged in continuing discussions and proactive efforts to address the costs of current and forecasted pension and other post-employment benefits, including strategies to pre-fund long-term obligations. In November 2020, the City Council formally adopted a Pension Funding Policy (CMR #11722<sup>1</sup>) after working on proactive measures since 2017.

This Pension Funding Policy sets the following goals and principles:

Funding Goal and Timeframe:

• a target of reaching a 90 percent funded status of the CalPERS determined liability within fifteen years (FY 2036).

Funding Components:

• 'pay go' costs also known as Normal Cost of annual pension costs to be funded with a discount rate of 6.2%, more conservative than CalPERS rate of 7.0%.

<sup>&</sup>lt;sup>1</sup> November 30, 2020 City Council Staff Report #11722 Adoption of a Pension Funding Policy: <u>https://www.cityofpaloalto.org/files/assets/public/agendas-minutes-reports/reports/city-manager-reports-cmrs/year-archive/2020-2/id-11722.pdf</u>

• Discretion to the City Manager to make additional contributions from excess Budget Stabilization Reserve (BSR) above the City Council approved target BSR level.

# Use of Funds:

• City Manager must identify the impacts on the funding goal and timeframe to modify the transmission of contributions to the PARS Trust Fund.

• Any transmission of funds from PARS to CalPERS will require City Council approval. *Reporting:* 

- Every three years, staff will consult with an actuary to inform the City Council on the progress the City has made towards its goal
- Staff will report to the City Council through the annual budget process on the status of the PARS section 115 pension trust fund, recommended contributions to the PARS fund, and potential transmission of any funds from PARS to CalPERS for the coming fiscal year

In alignment with the policy and Council direction, periodic reviews are to be conducted, to assess and respond to changes impacting the City's pensions and Other Post-Employment Benefits (OPEB) plans and the funding available to meet those benefit costs. Staff expects as part of this review to memorialize any practices adjusted since the adoption of the policy, review progress towards policy goals, and discuss and review any modifications to the Pension Policy or budgetary practices used to inform financial planning of these benefits. In order to facilitate and complete this review staff have planned three steps for the Finance Committee including: 1) Review of the most current Actuarial analysis as distributed by CalPERS (Finance Committee September 20, 2022<sup>2</sup>), 2) Review of the current status of both the Pension and OPEB liabilities including the proactive contributions and discussion with plan providers, 3) review revised actuarial analysis based on alternative assumptions as defined in the Pension Funding Policy and recommended revisions to the Pension Funding Policy for Council consideration and adoption.

# Pension and Other Post-Employment Benefits (OPEB) Summary

The City of Palo Alto offers its eligible employees and retirees a defined pension plan and retiree healthcare, which are managed and administered by the California Public Employees' Retirement System (CalPERS), a State of California Benefit Trust Program. These benefits are negotiated in labor agreements and part of a broader compensation package to provide employee pension benefits as well as health benefits (medical, dental, and vision), and several other benefits such as life insurance, an employee assistance program, and an employee commute program. For retirees, the benefits other than pension are referred to as Other Post-Employment Benefits (OPEB).

• <u>Employee Pension</u>: Eligible employees are entitled to receive income after retirement based on the pension tier, years of service, and age at retirement. The CalPERS program

<sup>&</sup>lt;sup>2</sup> September 20, 2022 Finance Committee Item #1 'Accept California Public Employees' Retirement System (CalPERS) Pension Annual Valuation Reports as of June 30, 2021';

https://www.cityofpaloalto.org/files/assets/public/agendas-minutes-reports/agendas-minutes/financecommittee/2022/20220920/20220920pfcs.pdf

maintains two pension plans for the City, one for safety employees (sworn fire and police personnel) and another for miscellaneous employees (all other non-safety personnel employed by the City, including field personnel, administrative support, and managers). Income to pay this retiree benefit is generated through employer contributions, employee contributions, and investment income.

• <u>Other Post-Employment Benefits (OPEB)/Retiree Healthcare Benefits:</u> The City participates in the California Public Employees' Medical and Hospital Care Act (PEMHCA) program to provide health care benefits for retired employees. These benefits are negotiated in labor agreements and vary according to the hire date, retirement date, and employee group at the time of retirement. In 2007, the City established a Section 115 irrevocable trust fund with the California Employers' Retiree Benefit Trust (CERBT) Fund Program, managed by CalPERS. Approximately 600 California public employers participate in the CERBT program to pre-fund OPEB liabilities, such as retiree healthcare benefits. The City uses the CERBT to generate investment returns to assist in funding the costs of the retiree health program and may request CERBT disbursements to reimburse the City's costs. Income to pay this retiree benefit is generated through employer contributions, the implied subsidy of healthcare costs<sup>3</sup>, and investment income.

## Discussion

This report focuses on the funding mechanisms approved by the City Council to proactively fund pension and retiree healthcare costs by investing additional (supplemental) contributions above the required amounts to the City's Section 115 Trust Funds:

- Pension Trust Fund, administered by the Public Agency Retirement Services (PARS); and
- California Employers' Retiree Benefit Trust (CERBT) Fund for the OPEB plans.

Ultimately, the investments made in these funds are required to be used to pay retiree pension and healthcare costs respectively. A detailed presentation of the City's Section 115 Trust Funds are attached to this report, and representatives from PARS and CERBT will provide an overview of the investment strategy, performance, and status of these funds. Additionally, this report includes several options for investment strategies looking forward, including shifting risk profiles as the PARS and CERBT trust(s) reach higher funded status levels. Staff encourages discussion of these variables and other options with the trust representatives in anticipation of feedback and potential revisions and refinements to the current Pension Funding Policy. Any direction or feedback will be used to inform continued Pension Policy discussions over the coming months.

<sup>&</sup>lt;sup>3</sup> Health care premiums are contracted at a blended rate, they are the same regardless of age or active versus retired status of a beneficiary, apart from Medicare premiums. The implied subsidy is calculated to recognize the higher cost of medical services for retirees, which is reduced from the active employees' health care costs. This is intended to recognize that as people age, their medical costs increase; therefore, the actuary reports used to determine the annual ADC include calculations to recognize the higher cost of medical services for retirees, which is reduced from the active employees' health care costs. This difference is known as the 'implied subsidy.' In FY 2024, the total Implied Subsidy will be \$3.1 million.

# Proactive Actions to Prefund Long-term Pension Liabilities: Section 115 Pension Fund Trust (Pension Trust)

The City has taken several proactive steps to address long-term pension liabilities, including cost-sharing in labor agreements, contributing amounts beyond required levels to the City's Pension Trust, and adopting a Pension Funding Policy. As part of policy goals, the City seeks to reach a 90 percent funded status by FY 2036 (15-year time horizon from the adoption of the pension funding policy).

The City established a section 115 irrevocable trust in 2017 with the Public Agency Retirement Service (PARS) (<u>CMR 7553</u>). Funds placed in the trust are irrevocably committed for pension obligations and cannot be used for other purposes. Contributions to the Pension Trust were initially made on an ad-hoc basis, using one-time savings or excess revenues. In October 2018, the City Council directed staff to include in budget assumptions the Normal Cost (NC) for pension benefits at a more conservative discount rate as compared to CalPERS and a transfer of the additional (supplemental) funding beyond CalPERS actuarial determined contribution levels to the Pension Trust (<u>CMR 9740</u>). This practice was reinforced by the establishment of a Pension Funding Policy in FY 2021 (<u>CMR 11722</u>).

Beginning in FY 2023, the City Council approved to reduce the discount rate for supplemental contributions from 6.2 percent to 5.3 percent over two years, in alignment with the recent ALM study<sup>4</sup>. The FY 2023 Adopted budget is a transitional year in which the budget is in the first of a two-year phase in to reach the 5.3 percent discount rate, equivalent to an approximate rate of 5.8 percent. Additional one-time contributions continue to be made each year if excess revenues or unspent savings are available, subject to City Council approval.

To date, the average annual contributions to the Pension Trust are \$7.1 million (\$4.6 million in the General Fund). Through FY 2023, it is expected that \$49.4 million (\$31.8 million in the General Fund) in principal contributions will be made to the Pension Trust. *As of July 31, 2022, this Pension Trust has a balance of \$40.5 million.* Supplemental contributions to the Pension Trust are held separately from the CalPERS Trust. The annual CalPERS valuations<sup>5</sup>, including funded status and minimum employer contributions, <u>do not</u> contemplate these funds.

# Status update by Public Agency Retirement Services (PARS) administrator

The Public Agency Retirement Services (PARS) acts as the plan administrator for the City's Pension Trust, in coordination with Highmark Capital as the investment manager and US Bank

<sup>&</sup>lt;sup>4</sup> As part of this study, external asset managers and consultants were surveyed to gain expert projections on market returns. The median expected returns of survey participants as of March 31, 2021 were 5.3 percent (10-year) to 6.2 percent (20-year).

<sup>&</sup>lt;sup>5</sup> As of the June 30, 2021 valuation (<u>CMR 14628</u>), the City has a UAL of \$391.9 million and funded status of 73.3 percent; the UAL is the difference between the total market value of CalPERS assets of \$1.07 billion and the total pension liability of \$1.46 billion. For estimation purposes, if the \$40.5 million balance in the Pension Trust is added to the assets in the CalPERS plans, this would increase the funded status by approximately 3.0 percent. These results do not consider the preliminary -6.1 percent loss incurred in the period ending June 30, 2022.

as the trustee. Representatives from PARS will provide an overview of the detailed presentation attached that provides the status of this fund, including historical performance, risk profiles, and investment strategies (Attachment A).

# Performance and Investment Overview:

The City's Pension Trust is currently invested in a moderately conservative portfolio targeting an asset allocation of 20-40% equity, 50-80% fixed income, and 0-20% cash with an administration fee of 0.15%. This is the second most conservative option among five (5) portfolios ranging from: conservative, moderately conservative, moderate, balanced, and capital appreciation. The City's Pension Trust experienced a gain of +11.55 percent for the one-year period ending June 30, 2021, followed by a loss of -9.90 percent for the one-year period ending June 30, 2022. Overall, the Pension Trust has experienced a cumulative net gain of +1.95 percent since its inception in 2017. For reference, a comparison of historical returns is provided in the table below.

	1	Public Agency Retirement Services (PARS)							
		Moderately			Capital				
	Conservative	Conservative Conservative Moderate Balanced Appreciation							
1-year	-10.0%	-10.7%	-11.6%	-12.2%	-14.0%	-6.1%			
5-year	2.0%	3.1%	4.6%	5.3%	6.4%	6.7%			
10-year	2.8%	4.1%	5.9%	6.7%	8.0%	7.7%			

### **TABLE 1: HISTORICAL RETURNS - PARS AND CALPERS**

# Investment Options for Consideration

The Pension Trust is an investment vehicle for public agencies to set aside funding for future pension contributions or liabilities. The City has the discretion to select the investment risk tolerance and control the inflow / outflow of funds. The Pension Trust may be used for a variety of reasons, providing the City with additional methods to manage pension obligations, discussed in detail below. The balance maintained and investment strategy(s) should depend on the intended use of the funds. The Pension Funding Policy currently contemplates that funds in excess of a single year of pension contribution may be transferred directly to CalPERS for an ADP; the fund is anticipated to reach this level in the next 2-3 years.

- Investment Diversification: The City may select to invest in one or more portfolios with varying asset classes, based on risk tolerance and investment goals. The City may select a portfolio(s) with different asset classes to hedge against the risk that holdings in PARS and CalPERS are impacted similarly by a negative event.
- *Rate Stabilization:* The Pension Trust may be used as a rate stabilization reserve, where funds may be used to smooth volatility in employer contribution rates in any given year. Additionally, these funds may be used as a "rainy day" reserve, acting as an emergency source of funds in difficult budgetary or economic times.

 Liability Payments: The Pension Trust may be used to pay down liabilities through Additional Discretionary Payments (ADPs) to CalPERS. The City may elect to make additional contributions, above and beyond the required employer contribution, at any time and in any amount. However, payments made to CalPERS are permanent and cannot be returned.

# Proactive Actions to Prefund Long-term OPEB Liabilities: Section 115 California Employers' Retiree Benefit Trust (CERBT) Fund

The City has taken several proactive measures to mitigate the long-term healthcare liabilities, including supplemental contributions to the City's CERBT Trust, cost sharing with employees, and various modifications to the retiree medical benefit over time. In addition, beginning in 2019, the employer contribution to all employee healthcare premiums has transitioned from a 90/10 percentage share to a flat dollar contribution that can be adjusted with each labor agreement for active employees. Although not explicitly addressed in the Pension Funding Policy, as directed by the City Council, staff have work to align the City's policy goals for pensions and OPEB liabilities since the adoption of the Pension Funding Policy.

The City established a Section 115 irrevocable trust fund in 2007 with the California Employers' Retiree Benefit Trust (CERBT) Fund Program, managed by CalPERS. The total annual ADC was initially calculated to fund the overall projected liability of the program based on assumptions, such as the discount rate, used for the CERBT Strategy 1 portfolio. In FY 2021, the City Council directed staff to calculate the ADC at a more conservative 6.25 percent discount rate as compared to the 6.75 percent discount rate assumed for the Strategy 1 plan and transfer the additional (supplemental) funding to the CERBT Trust, in alignment with the proactive measures being taken with pension prefunding. The FY 2023 Adopted Budget was adjusted in alignment with the June 30, 2021 OPEB valuation<sup>6</sup>. The results of this valuation had significant favorable impacts due to 2020-21 investment returns of 27.5 percent and lower than anticipated healthcare premiums. The City Council further adjusted funding to continue alignment with the proactive pension funding assumptions as well as known variable such as FY 2022 market returns. Below is a summary of the assumptions used to calculate FY 2023 and FY 2024 contributions:

- Zero percent return 2021-22 (one-time)
- 5.75 percent discount rate (6.25 percent assumed for Strategy 1)
- Shortened amortization (from 22 to 15 years)

Through FY 2023, it is expected that \$8.0 million in supplemental principal contributions will be made to the CERBT Trust. These supplemental contributions are used to directly pay down the UAL. As of the July 31, 2021 valuation, the City has a UAL of \$80.0 million and a funded status of

<sup>&</sup>lt;sup>6</sup> Finance Committee on June 7, 2022; (<u>CMR 14112</u> as amended by <u>CMR 14502</u>). These reports are used to inform the development of the FY 2023 and FY 2024 budgets. Based on these reports, the anticipated total ADC in FY 2024 is \$16.8 million (\$10.5 million in the General Fund).

67 percent; the UAL is the difference between the total market value of CERBT assets of \$164.2 million and the total OPEB liability of \$244.2 million.

## Status update by CERBT administrator

CalPERS acts as the plan administrator for the City's CERBT Trust, with State Street Global Advisors (SSGA) managing all underlying investments. As part of the Finance Committee discussion, representatives from CERBT will provide an overview of the detailed presentation attached that provides the status of this fund, including historical performance, risk profiles, and investment strategies (Attachment B).

### Performance and Investment Overview:

The City is currently invested in the CERBT Strategy 1 portfolio targeting an asset allocation composed primarily of equity (49% equity, +/- 5%) and fixed income (23% +/- 5%) assets. This offers the highest expected return among the three (3) portfolios: Strategy 1, Strategy 2, and Strategy 3. The 20-year\_expected returns for these portfolios are 6.0 percent, 5.5 percent, and 5.0 percent respectively. The City's Strategy 1 fund experienced a gain of +27.5 percent for the one-year period ending June 30, 2021, followed by a loss of -13.5 percent for the one-year period ending July 30, 2022. Overall, the City's Strategy 1 fund has experienced a cumulative net gain of +5.7 percent since its inception in 2007.

	California Em	California Employers' Retiree Benefit Trust (CERBT)						
	Strategy 1	Strategy 1 Strategy 2 Strategy 3						
1-year	-14.0%	-13.7%	-12.1%					
5-year	5.5%	4.4%	3.6%					
10-year	6.7%	5.5%	4.3%					
20-year	6.0%	5.5%	5.0%					

### Investment Options for Consideration:

The CERBT Fund is an investment vehicle for public agencies to fund retiree healthcare contributions or liabilities. These investments are intended to generate longer-term asset growth through accumulated contributions, where returns are sufficient to contribute toward a portion of the annual "pay go" benefits. The City has the discretion to select the investment risk tolerance and control the inflow / outflow of funds. The balance maintained and investment strategy(s) should depend on the intended use of the funds. As prefunding strategies move the City closer to the goal of investment returns being sufficient to contribute toward a portion of the annual benefit costs, it is expected that the City should revisit the investment strategy for these funds.

When actuary valuations recommend disbursements or when the balance-maintained approaches 75-80 percent funded status, the investment strategy should be diversified with an intention of ensuring both stability and growth of the assets versus an only growth focused goal. This strategy is intended to preserve assets and mitigate against volatility in the market when the funds are expected to be disbursed. In consultation with CERBT representatives, staff recommends setting aside 2-3 years of estimated disbursements at approximately \$7 to \$10

million. This does not require additional budgetary action, as funds may be moved from Strategy 1 to Strategy 2 and/or Strategy 3 at the City's discretion.

To put this potential strategy in context of the 10-year forecast from the most recent June 30, 2021 valuation, below highlights the approximate timelines this type of strategy to diversify and reduce risk may become appropriate:

- Baseline Scenario results recommend disbursements from the CERBT Trust beginning in FY 2023 and the fund is projected to reach a 75% funded status in FY 2028. As a reminder this scenario does not reflect the true returns from FY 2022 but rather assumed positive investment returns of 6.25%.
- Alternative Assumptions results, as approved by the Council, do not recommend disbursements over the 10-year horizon. As a reminder this scenario does reflect estimated investments returns of 0% in FY 2022 and adjusts funding goals to align with pensions goals and is projected to reach a 75% funded status in FY 2029.

### Timeline and Next Steps

Staff is engaged with the Finance Committee in a series of meetings this year to further review the current status of the City, and its Council approved Pension Funding Policy. As part of the policy and Council direction, periodic reviews are included to assess and respond to changes impacting the City's pensions and OPEB plans. Staff expects as part of this review to memorialize any practices adjusted since the adoption of the policy, review progress towards policy goals and discuss and review any modifications to the Pension Policy or budgetary practices used to inform financial planning of these benefits.

Below is a list of expected reports and City Council updates over the coming months. Staff will continue to update the City Council and incorporate information as it becomes available.

<u>Nov/December 2022 - Pension Policy Check-in:</u> Staff is engaged with an actuary to complete a comprehensive analysis of pension plans including but not limited to funding policy, economic and demographic assumptions, and other risk mitigation strategies. This analysis will be used to inform the progress the City has made toward Pension Policy goals of meeting a 90 percent funding level by FY 2036 (15 years).

<u>Dec 2022/January 2023 - FY 2024 to FY 2033 Long Range Financial Forecast (LRFF)</u>: Annually, staff brings forward a LRFF that projects the City's financial outlook over the next 10 years based on current City Council approved service levels and several alternative scenarios.

Long Range Financial Forecast (LRFF), the FY 2024 Adopted Operating Budget, and other long term financial planning.

## Stakeholder Engagement

Staff continues to use external consultants for updates on the status and forecast of long-term liabilities associated with pension and retiree healthcare programs. As in prior years, these results are used to inform funding policy discussions with the Finance Committee and City Council. All communication is structured around public hearings to facilitate opportunities for community input and provide guidance to staff in the budget development process.

### **Environmental Review**

This report is not a project for the purposes of the California Environmental Quality Act. Environmental review is not required.

### Attachments:

- Attachment A: PARS Account Update
- Attachment B: CalPERS CERBT Account Update



# **CITY OF PALO ALTO**

PARS 115 Trust – Pension Rate Stabilization Program Client Review October 18, 2022

# CONTACTS



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The

# PARS PENSION RATE STABILIZATION PROGRAM

for prefunding pension obligations



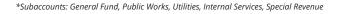
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# SUMMARY OF AGENCY'S PENSION PLAN

Plan Type:	IRC Section 115 Irrevocable Exclusive Benefit Trust
Trustee Approach:	Discretionary
Plan Effective Date:	January 23, 2017
Plan Administrator:	City Manager
Current Investment Strategy:	Moderately Conservative Index (Passive) Strategy; Individual Account

### AS OF AUGUST 31, 2022:

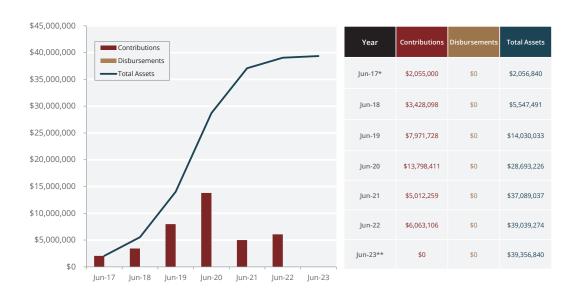
Initial Contribution:	May 2017: \$2,055,000
Additional Contributions:	\$36,273,602
Total Contributions:	\$38,328,602
Disbursements:	\$0
Total Investment Earnings:	\$1,407,736
Account Balance:	\$39,356,840





# ATTACHMENT A: PARS Account Update

### CONTRIBUTIONS, DISBURSEMENTS, AND TOTAL ASSETS AS OF AUGUST 31, 2022:



Plan Year Ending

\*Plan Year Ending June 2017 is based on 2 months of activity. \*\*Plan Year Ending June 2023 is based on 2 months of activity.

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# PENSION FUNDING STATUS

As of June 30, 2021, City of Palo Alto's CalPERS pension plan is funded as follows\*:

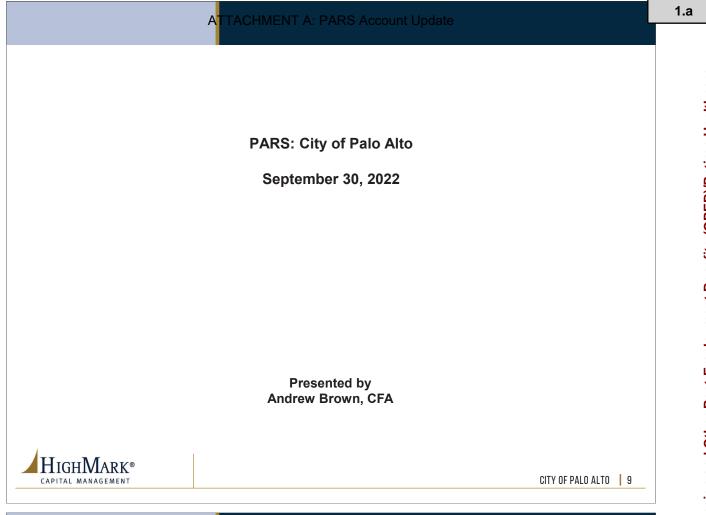
Combined Miscellaneous & Safety Groups	Valuation as of June 30, 2020	Valuation as of June 30, 2021	Change
Actuarial Liability	\$1,396.6 M	\$1,465.4 M	4.9% 个
Assets	\$886.2 M	\$1,073.5 M	21.1% 个
Unfunded Liability	\$510.4 M	\$391.9 M	23.2% ↓
Funded Ratio	63.5%	73.3%	15.4% 个
Employer Contribution Amount	\$55.0 M (FY 21-22)	\$60.4 M (FY 22-23)	9.8% 个
Employer Contribution Amount – Projected*		\$50.8 M (FY 28-29)	15.9% 🗸



PARS

TRUSTED SOLUTIONS. LASTING RESULTS.

\* Data through 2028-29 from Agency's latest CalPERS actuarial valuation.



Economic and Market Forecast September 2022

	2022	2023
	Assumptions	Assumptions
GDP	0.2% - 0.9%	0.4% - 0.9%
S&P 500 Earnings	\$215 - \$225	\$225 - \$235
Unemployment	3.7% - 4.2%	4.1% - 4.6%
Core PCE Inflation	3.8% - 4.3%	2.4% - 2.9%
Fed Funds Target	3.50% - 4.00%	3.50% - 4.00%

Source: HighMark Asset Allocation Committee



### **Selected Period Performance** City of Palo Alto

Period Ending: 9/30/2022

		Year to Date				Inception to Date
Cash Equivalents	3 Months	(9 Months)	1 Year	3 Years	5 Years	07/01/2017
	.28	.44	.45	.41	.96	.94
Total Fixed Income	-4.07	-12.99	-13.18	-2.74	11	.02
Bloomberg US Aggregate Bd Index	-4.75	-14.61	<i>-14.60</i>	-3.26	27	<i>10</i>
Total Equities	-5.45	-24.57	-19.21	4.53	5.33	6.01
Large Cap Funds	-4.97	-23.72	-15.47	7.77	8.84	9.30
S&P 500 Composite Index	-4.88	-23.87	-15.47	8.16	9.24	<u>9.69</u>
Mid Cap Funds	-3.48	-24.33	-19.43	5.04	6.30	6.69
Russell Midcap Index	-3.44	-24.27	-19.39	5.19	<u>6.48</u>	<u>6.86</u>
Small Cap Funds	-2.16	-25.45	-23.68	3.78	3.07	4.11
Russell 2000 Index	-2.19	-25.10	-23.50	<u>4.29</u>	3.55	4.47
International Equities	-10.78	-26.39	-25.19	-1.61	94	.14
MSCI EAFE Index	-9.36	-27.09	-25.13	-1.83	<i>84</i>	.20
MSCI EM Free Index	-11.57	-27.16	-28.11	-2.07	-1.81	29
RR: REITS	-11.02	-29.58	-19.03	-1.61	3.05	3.03
Wilshire REIT Index	-10.23	-29.66	-17.60	-2.17	2.88	2.86
Total Managed Portfolio	-4.17	-16.07	-14.29	32	1.67	1.95

Preliminary First contribution received into the Trust was on 6-7-2017. Performance inception begins 7-1-2017 Trust was initially invested into account 6746050105, PARS/PRSP Moderately Conservative, from 07/01/2017 to 05/31/2019. It was then transferred to its own proprietary account 6746062300, PARS/City of Palo Alto PEB, from 6/2019 to present. Returns are gross of account level investment advisory fees and net of any fees, including fees to manage mutual fund or exchange traded fund holdings. Returns for periods over one year are annualized. The information presented has been obtained from sources believed to be accurate and reliable. Past performance is not indicative of future returns. Securities are not FDIC insured, have no bank guarantee, and may lose value.



HIGHMARK<sup>®</sup>

CAPITAL MANAGEMENT

CITY OF PALO ALTO 11

### **Asset Allocation** As of September 30, 2022

Current Asset Allocatio	n		Investment Vehicle	
Equity	26.94%			10,742,688
Large Cap Core	8.03%	IVV	iShares Core S&P 500 ETF	3,203,820
Large Cap Value	3.70%	IVE	iShares S&P 500 Value ETF	1,474,510
Large Cap Growth	3.19%	IVW	iShares S&P 500 Growth ETF	1,270,849
Mid Cap Core	2.72%	IWR	iShares Russell Mid-Cap ETF	1,082,839
Small Cap Value	1.91%	IWN	iShares Russell 2000 Value ETF	760,429
Small Cap Growth	1.97%	IWO	iShares Russell 2000 Growth ETF	784,009
International Core	2.73%	IEFA	iShares Core MSCI EAFE ETF	1,087,267
Emerging Markets	1.67%	VWO	Vanguard FTSE Emerging Markets ETF	666,490
Real Estate	1.03%	VNQ	Vanguard Real Estate ETF	412,47
Fixed Income	67.13%			26,774,46
Short-Term	13.55%	VFSUX	Vanguard Short-Term Investment-Grade Adm	5,403,50
Intermediate-Term	52.56%	AGG	iShares Core US Aggregate Bond ETF	20,961,368
High Yield	1.03%	VWEAX	Vanguard High-Yield Corporate Adm	409,58
Cash	5.93%			2,366,35
	5.93%	FGZXX	First American Government Oblig Z	2,366,35
TOTAL	100.00%			\$39,883,503

A

# CITY OF PALO ALTO

# For Period Ending September 30, 2022

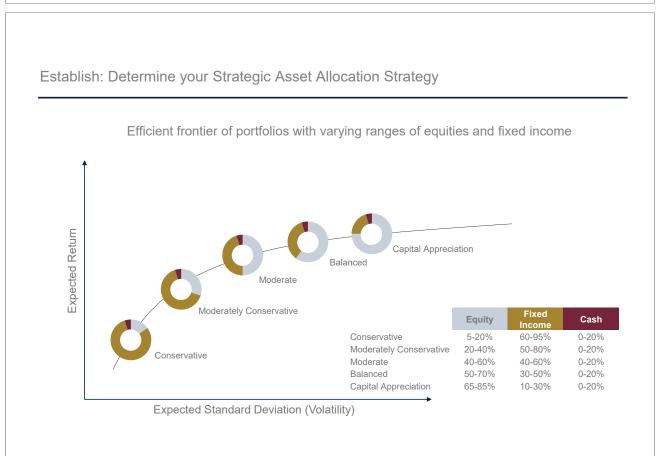
		_	-				
	L	ARGE CAP EQ	UITY FUNDS				
	1-Month	3-Month	Year-to-	1-Year	3-Year	5-Year	10-Year
Fund Name	Return	Return	Date	Return	Return	Return	Return
iShares S&P 500 Growth ETF	-9.99	-3.90	-30.49	-21.23	9.72	11.22	12.99
iShares Core S&P 500 ETF	-9.21	-4.89	-23.88	-15.50	8.13	9.20	11.66
iShares S&P 500 Value ETF	-8.48	-5.86	-16.69	-9.80	4.93	6.00	9.45
		MID CAP EQUI	TY FUNDS				
iShares Russell Mid-Cap ETF	-9.28	-3.47	-24.35	-19.51	5.03	6.33	10.13
	S	MALL CAP EQ	UITY FUNDS				
iShares Russell 2000 Value ETF	-10.21	-4.62	-21.25	-17.87	4.53	2.70	7.80
iShares Russell 2000 Growth ETF	-8.99	0.29	-29.25	-29.27	2.88	3.55	8.85
		REAL ESTAT	E FUNDS				
Vanguard Real Estate ETF	-12.83	-10.98	-29.25	-18.71	-1.62	3.07	6.23
	INTI	ERNATIONAL E	QUITY FUNDS				
iShares Core MSCI EAFE ETF	-9.65	-10.32	-28.05	-26.05	-1.90	-0.89	
Vanguard FTSE Emerging Markets ETF	-10.16	-10.75	-23.99	-24.28	-0.50	-0.66	1.45
		BOND FL	JNDS				
iShares Core US Aggregate Bond ETF	-4.31	-4.73	-14.50	-14.58	-3.29	-0.31	0.85
Vanguard High-Yield Corporate Adm	-3.78	-0.85	-13.20	-12.74	-0.90	1.36	3.57
Vanguard Short-Term Investment-Grade Adm	-2.01	-1.87	-7.35	-7.98	-0.74	0.75	1.34

Source: SEI Investments, Morningstar Investments

Returns less than one year are not annualized. Past performance is no indication of future results. The information presented has been obtained from sources believed to be accurate and reliable. Securities are not FDIC insured, have no bank guarantee and may lose value.

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Each Investment Objective reflects the associated PARS Diversified Portfolio as of 6/30/2022. A client's portfolio construction may vary depending on the client's investment needs, objectives, and restrictions as well as the prevailing market conditions at the time of investment.

CITY OF PALO ALTO 13

HIGHMARK®

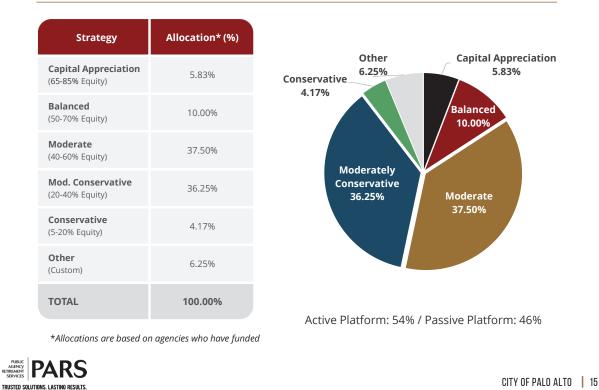
Packet Pg. 18

CAPITAL MA

# ATTACHMENT A: PARS Account Update PRSP STRATEGY ALLOCATION - CLIENTS

As of June 30, 2022

### HIGHMARK CAPITAL MANAGEMENT



# **HIGHMARK PERFORMANCE SHEETS**

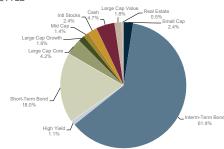


Attachment: Attachment A: PARS Account Update (14829 : Review Pension and Other Post-Employment Benefits (OPEB)/Retiree Healthcare

#### HighMark Plus (Active)

Columbia Contrarian Core I3 Vanguard Growth & Income Adm Dodge & Cox Stock Fund iShares S&P 500 Value ETF Harbor Capital Appreciation - Retirement T. Rowe Price Growth Stock - I iShares Russell Mid-Cap ETF Vanguard Real Estate ETF Undiscovered Managers Behavioral Value-R6 Vanguard FTSE Emerging Markets ETF Vanguard Small Cap Growth ETF DFA Large Cap International Portfolio Dodge & Cox International Stock MFS International Growth - R6 Hartford Schroders Emerging Markets Eq Vanguard Short-Term Invest-Grade Adm PIMCO High Yield Instl PIMCO Total Return Fund - Inst PGIM Total Return Bond - R6 DoubleLine Core Fixed Income - I First American Government Obligations Z





The performance records shown represent size-weighted composites of tax exempt accounts that meet the following criteria: Accounts are managed by HighMark with full investment authority according to the PARS Conservative active and passive

Index Plus (Passive)

iShares Core S&P 500 ETF

iShares S&P 500 Value ETE

iShares S&P 500 Growth ETF

iShares Russell Mid-Cap ETF

iShares Russell 2000 Value ETF

iShares Core MSCI EAFE ETF

iShares Core U.S. Aggregate

Vanguard High-Yield Corp Adm

iShares Russell 2000 Growth ETF

Vanguard Short-Term Invest-Grade Adm

First American Government Obligations Z

Holdings are subject to change at the

discretion of the investment manager

Vanguard Real Estate ETF

objectives. The adviser to the PARS portfolios is US Bank, and HighMark serves as sub-adviser to US Bank to manage these portfolios. US Bank may charge clients as much as 0.60% annual management fee based on a sliding scale. US Bank pays HighMark 60% of the annual management feel or sastes sub-advised by HighMark under is sub-advisory agreement with US Bank. The 0.36% paid be HighMark, as well as other expenses that may be incurred in the management of the portfolio, will reduce 10.23% identical from the asstes in attriviat at the most of each yield. The 10.36% paid be the 22.33 million after fees (Net-of-Fees) and \$12.76 million before fees (Gross-of-Fees). Gross returns are presented before management will be reduced by the advisory fees and other expenses it may incur as a client. Additional information regarding the firm's packets and observations of the state of the most provide the private state of the other packets and before the state packets and observations of the state of the state of the most private state of the index of the state of the state of the index of the index of the index of the index of the state of the index of

but do reflect the deduction of trading expenses. Returns are calculated based on trade-date accounting. Ellended benchmark represent highwark's strategic accitosis betwere equity. fixed income, and cash and are rebalanced monthy. Benchmark returns do not reflect the deduction of advisory fees or other expenses of investing but assumes the investing of dividends and other earnings. An investor cannot invest (incelly in an index. The unmanaged SEAP 500 index: is representative of the performance of large companies in the U.S. stock market. The MSCI EARE Index is a free float-adjusted market capitalization index designed to messate developed market equity performance, excluding the U.S. and equity market performance in the global energing markets. The Russell Middap Index measures the performance of the mark-equity market performance of the U.S. equity inverse. The Russell Middap Index measures the performance of the mark-equity market performance of publicly studies of the U.S. down transket. The Russell Middap Index measures the performance of the mark-equity market performance of publicly studies of the U.S. down transket. The Russell Middap Index measures the performance of the smal-dap segment of the U.S. equity universe. The Russell Middap Index market. The Russell Middap Index measures the performance of Us and oblig-indominated corporate bonds publicly issued in the U.S. downset market. Within RET. The Kremasures U.S. publicly trade of Real Estate Investment Trats. The unmanaged Boomberg U.S. Aggregate Boom Index is permating representative of enformance of the ICE BoAN LOS. They formating the U.S. downset meant within the Return and the market and a search enformance of the ICE BoAN LOS Coronade & Goownment Index, with an enformance of the market and the search and the performance of the ICE Bord U.S. Corporate & Government Index, with a remaining term to final maturity less than 3 years. The unmanaged FTSE 1-Month U.S. Treasury Bill Index tracks the yield of the 1-month U.S. Treasury Bill.

High March 2014 Start Sta Start S Holding: Corporation, provides defails devides un regiment and a sourcement with the end of the source of the sour

### HIGHMARK CAPITAL MANAGEMENT

350 California Street Suite 1600 San Francisco, CA 94104 800-582-4734

#### ABOUT THE ADVISER

HighMark® Capital Management, Inc. (HighMark) has over 100 years (including predecessor organizations) of institutional money management experience with \$8.8 billion in assets under management and \$8.8 billion in assets under advisement\*. HighMark has a long term disciplined approach to money management and currently manages assets for a wide array of clients.

ABOUT THE PORTFOLIO MANAGEMENT TEAM Andrew Brown, CFA® Senior Portfolio Manager Investment Experience: since 1994 HighMark Tenure: since 1997 Education: MBA, University of Southern California; BA, University of Southern California

Salvatore "Tory" Milazzo III, CFA® Senior Portfolio Manager nvestment Experience: since 2004 HighMark Tenure: since 2014 Education: BA, Colgate University

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Anne Wimmer, CFA® Senior Portfolio Manager Investment Experience: since 1987 HighMark Tenure: since 2007 Education: BA, University of California, Santa Barbara

Asset Allocation Committee Number of Members: 16 Average Years of Experience: 27 Average Tenure (Years): 15

Manager Review Group Number of Members: 7 Average Years of Experience: 22 Average Tenure (Years): 10

\*Assets under management ("AUM") include assets for which HighMark provides continuous and regular supervisory and management services. Assets under advisement ("AUA") include assets for which HighMark provides certain investment advisory services (including, but not limited to, investment search and strategies) for client assets of its parent company MUFG Union Bank, N.A.



#### PARS DIVERSIFIED PORTFOLIOS CONSERVATIVE

#### WHY THE PARS DIVERSIFIED **CONSERVATIVE PORTFOLIO?**

#### Comprehensive Investment Solution

HighMark® Capital Management, Inc.'s (HighMark) diversified investment portfolios are designed to balance return expectations with risk tolerance. Key features include: sophisticated asset allocation and optimization techniques, four layers of diversification (asset class, style, manager, and security), access to rigorously screened, top tier money managers, flexible investment options, and experienced investment management.

#### **Rigorous Manager Due Diligence**

Our manager review committee utilizes a rigorous screening process that searches for investment managers and styles that have not only produced above-average returns within acceptable risk parameters, but have the resources and commitment to continue to deliver these results. We have set high standards for our investment managers and funds. This is a highly specialized, time consuming approach dedicated to one goal: competitive and consistent performance.

#### Flexible Investment Options

In order to meet the unique needs of our clients, we offer access to flexible implementation strategies: HighMark Plus utilizes actively managed mutual funds while Index Plus utilizes index-based securities, including exchange-traded funds. Both investment options leverage HighMark's active asset allocation approach.

#### Risk Management

The portfolio is constructed to control risk through four layers of diversification - asset classes (cash, fixed income, equity), investment styles (large cap, small cap, international, value, growth), managers and securities. Disciplined mutual fund selection and monitoring process helps to drive return potential while reducing portfolio risk.

INVESTMENT OBJECTIVE		
To provide a consistent level of	Rate of Return)	
inflation-protected income over	f Re	
the long-term. The major portion	te o	
of the assets will be fixed	(Ra	
income related. Equity securities	vard	
are utilized to provide inflation	ev.	1

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protection.

#### ASSET ALLOCATION - CONSERVATIVE PORTFOLIO

Strategic Range	Policy	Tactical
5 - 20%	15%	14%
60 - 95%	80%	81%
0 - 20%	5%	5%
	5 - 20% 60 - 95%	5 – 20% 15% 60 – 95% 80%

### ANNUALIZED TOTAL RETURNS (Gross of Investment Management Fees, but Net of Embedded Fund Fees)

HighMark Plus Composite (A	Active)	Index Plus Composite (Pas	sive)
Current Quarter*	-6.46%	Current Quarter*	-5.61
Blended Benchmark*,**	-5.26%	Blended Benchmark*,**	-5.26
Year To Date*	-11.36%	Year To Date*	-10.67
Blended Benchmark*,**	-9.66%	Blended Benchmark*,**	-9.66
1 Year	-10.88%	1 Year	-9.97
Blended Benchmark**	-8.85%	Blended Benchmark**	-8.85
3 Year	0.60%	3 Year	0.66
Blended Benchmark**	0.89%	Blended Benchmark**	0.89
5 Year	2.15%	5 Year	2.02
Blended Benchmark**	2.21%	Blended Benchmark**	2.21
10 Year	3.05%	10 Year	2.76
Blended Benchmark**	2.83%	Blended Benchmark**	2.83
		Blended Benchmark: From 10/1/2012 - Preser 2% MSCI EAFE (net), 52.25% Bloomberg US	

S&P500 75% ICE 1.5% Russell Md Can, 2.5% Russell 2000, 1% MGCI EM (not), 2% MGCI EAFE (not), 52.2% Bioombern US Aga, 25.75% Bioombern Bioo

### ANNUAL RETURNS (Gross of Investment Management Fees, but Net of Embedded European)

HighMark Plus Composite	(Active)	Index Plus Composite (Passi	ve)
2008	-9.04%	2008	-6.70
2009	15.59%	2009	10.49
2010	8.68%	2010	7.67
2011	2.19%	2011	3.70
2012	8.45%	2012	6.22
2013	3.69%	2013	3.40
2014	3.88%	2014	4.32
2015	0.29%	2015	0.06
2016	4.18%	2016	3.75
2017	6.73%	2017	5.52
2018	-1.35%	2018	-1.09
2019	11.05%	2019	10.37
2020	9.03%	2020	8.56
2021	2.20%	2021	1.97
ORTFOLIO FACTS			
lighMark Plus (Active)		Index Plus (Passive)	
Composite Inception Date	07/2004	Composite Inception Date	07/20
lo of Holdings in Portfolio	20	No of Holdings in Portfolio	

### Composite Inception Date

**Post-Employment** 

Other

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Pension

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Q2 2022 Efficient Frontie , Canital Anni Ralance . Moderate Moderately Conservative Conservative Risk (Standard Deviation

Post-Employment

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Account

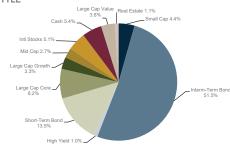
**Attachment: Attachment** 

#### HOLDINGS

#### HighMark Plus (Active)

Columbia Contrarian Core I3 Vanguard Growth & Income Adm Dodge & Cox Stock Fund iShares S&P 500 Value ETF Harbor Capital Appreciation - Retirement T. Rowe Price Growth Stock - I iShares Russell Mid-Cap ETF Vanguard Real Estate ETF Undiscovered Managers Behavioral Value-R6 Vanguard FTSE Emerging Markets ETF Vanguard Small Cap Growth ETF DFA Large Cap International Portfolio Dodge & Cox International Stock MFS International Growth - R6 Hartford Schroders Emerging Markets Eq Vanguard Short-Term Invest-Grade Adm PIMCO High Yield Instl PIMCO Total Return Fund - Inst PGIM Total Return Bond - R6 DoubleLine Core Fixed Income - I First American Government Obligations Z

STYLE



Index Plus (Passive)

iShares Core S&P 500 ETF

iShares S&P 500 Value ETE

iShares S&P 500 Growth ETF

iShares Russell Mid-Cap ETF

iShares Russell 2000 Value ETF

iShares Core MSCI EAFE ETF

iShares Core U.S. Aggregate

Vanguard High-Yield Corp Adm

iShares Russell 2000 Growth ETF

Vanguard Short-Term Invest-Grade Adm

First American Government Obligations Z

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Vanguard Real Estate ETF

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Conservative acide and paissive objectives. The advisor to the PARS portfolio is US Bank, and HighMark serves as sub-adviser to US Bank to manage these portfolics. US Bank may charge clients as much as 0.60% annual management fee based on a siteling scale. US Bank portfolics. US Bank may charge clients as much as 0.60% annual management fee based on a siteling scale. US Bank provide the portfolic will reduce the portfolic set of the sub-advisory management of the portfolic, will reduce the portfolic set turns. Assuming an investment for five years, a 5% annual total million initial value would grow to \$12.53 million after fees (Net-GF-ress) and \$12.76 million before fees (Gross-of-Fees)) million initial value would grow to \$12.53 million mater fees (Net-GF-ress) and \$12.76 million before fees (Gross-of-Fees)) reinvestiment of the initial value would grow to \$12.53 million mater fees (Net-GF-ress) and \$12.76 million before fees (Gross-of-Fees)) reinvestiment of the initial value would grow to \$12.53 million mater fees (Net-GF-ress) and \$12.76 million before fees (Gross-of-Fees)) reportmon: as a client. Additional information regarding the firm's policies and procedures for calculating and reporting appromance results are valued by the advisory fees and other express it may incur as a client. Additional information regarding the firm's policies and procedures for calculating and reporting reportmon: Restrict and as available upon request. Performance results are calculated and presented to U.S. dollars and do segments. Returns are calculated able is statistic upon request. Performance results are calculated and presented to U.S. dollars and do segments. Returns are calculated ables in the device the deviction of trading Bander handmarks remeared (HohdWark's statevice) and the consult for end cancel the deviction of trading

expenses. Returns are calculated based on trade-date accounting. Include the trade to the definition of trading Blended bachwards represent HighMar's strategic alcolators balves equily, fixed incomes and cash and are rebalanced monthly. Benchmark refursed in PlaNar's strategic alcolators balves and with and in the strategic and the

I reasury ball index tacks the yells of the I-month U.S. Irreasury bill. HighMark Capital Management, Inc., HighMark), an SCE-registered investment adviser, is a wholly owned subsidiary of MUFC Union Bank, N.A. (MUB), HighMark, manages institutional separate account portfolios for a wide variety of for-porti MUFC Union Bank, N.A. (MUB), HighMark, manages institutional separate account portfolios for a wide variety of for-portion Amrices Holdings Components, provides certain severies to HighMark and is compensated for these services. Past performance does not guarantee future results. Individual account management and construction will vary depending on each client's investment needs and objectives. Investments employing HighMark strategies are NOT issuered by the FDIC or by any other Federal Government, and MAR loss value, Including possible loss of principal.

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ANNUAL RETURNS	(Gross of Investm Fund Fees)	ent Management Fees, but Ne	et of Embedded
HighMark Plus Composite	(Active)	Index Plus Composite	(Passive)
2008	-15.37%	2008	-12.40
2009	18.71%	2009	11.92
2010	10.46%	2010	9.72
2011	1.75%	2011	3.24
2012	10.88%	2012	8.24
2013	7.30%	2013	6.78
2014	4.41%	2014	5.40
2015	0.32%	2015	-0.18
2016	4.94%	2016	5.42
2017	9.56%	2017	8.08
2018	-2.60%	2018	-2.33
2019	13.73%	2019	13.53
2020	10.76%	2020	9.74
2021	5.15%	2021	5.33
PORTFOLIO FACTS			
HighMark Plus (Active)		Index Plus (Passive)	

Composite Inception Date No of Holdings in Portfolio Q2 2022

Risk (Standard Deviation)

INVESTMENT OBJECTIVE Efficient Frontie To provide current income, with Capital Appr capital appreciation as a Balance secondary objective. The major . Moderate portion of the assets is Moderately Conservative committed to income-producing securities. Market fluctuations

#### ASSET ALLOCATION - MODERATELY CONSERVATIVE PORTFOLM

should be expected.

Strategic F	ange Policy	Tactical	;
Equity 20 - 40	% 30%	29%	1
Fixed Income 50 - 80	% 65%	66%	<u> </u>
Cash 0 - 209	6 5%	5%	:

### ANNUALIZED TOTAL RETURNS (Gross of Investment Management Fees, but Net of Embedded Fund Fees)

HighMark Plus Composite (Ad	ctive)	Index Plus Composite (Passive	e) 📍
Current Quarter*	-8.10%	Current Quarter*	-7.28
Blended Benchmark*,**	-7.44%	Blended Benchmark*,**	-7.44
Year To Date*	-12.84%	Year To Date*	-12.25
Blended Benchmark*,**	-12.03%	Blended Benchmark*,**	-12.03
1 Year	-11.85%	1 Year	-10.69
Blended Benchmark**	-10.30%	Blended Benchmark**	-10.30
3 Year	1.82%	3 Year	1.86
Blended Benchmark**	2.07%	Blended Benchmark**	2.07
5 Year	3.24%	5 Year	3.14
Blended Benchmark**	3.37%	Blended Benchmark**	3.37
10 Year	4.32%	10 Year	4.11
Blended Benchmark**	4.29%	Blended Benchmark**	4.29

Returns less than one year are not annualized. \*\*Breakdown for Blended Benchmark: From 10/1/2012 - Present: 15.5% S&P-3% Russell Mid Cap. 4.5% Russell 2000. 2% MSCI EM (net). 4% MSCI EAFE (net). 49.25% Bloomberg US Aga. 14% ICE Bott Returns less than one year are not annualized. "Breakdown for Blendod Benchmark From 101/2012. - Present. 15 3% Russel ML Ca., 45% Russel 30(2, 2, MSCE EM (n, 44), MSCI EAFE (14), 425% Bloomburg US Agg, 1 400/2012 the blendbe benchmark was 245 SAB 250, 15% Russel 2003, 53% NGCI EAFE (14), 245% ICE BARA 050/2012 the blendbe benchmark was 245 SAB 250, 15% Russel 2003, 53% NGCI EAFE (14), 25% NCE BARA Corp. ICeAr, 40% Bloomberg US Agg, 5% FT8E 1 MIN US T-Bit, Proc. 140, 157 - Bit, Proc. 157, 156 - Bit, Proc. 140, 157 - Bit, P

Gross of Inves und Fees)	tment Management Fees,	but Net of Embedded
ctive)	Index Plus Comp	
-15.37%	2008	-12.40%
18.71%	2009	11.929
10.46%	2010	9.72
1.75%	2011	3.249 🔨
10.88%	2012	8.249
7.30%	2013	6.78
4.41%	2014	**************************************
0.32%	2015	-0.189
4.94%	2016	5.42
9.56%	2017	<b>5</b> 80.8
-2.60%	2018	-2.33
13.73%	2019	13.53
10.76%	2020	9.74

08/2004 Composite Inception Date

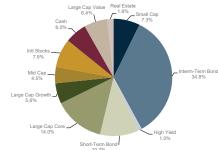
20 No of Holdings in Portfolio

#### HOLDINGS

#### HighMark Plus (Active)

Columbia Contrarian Core I3 Vanguard Growth & Income Adm Dodge & Cox Stock Fund iShares S&P 500 Value ETF Harbor Capital Appreciation - Retirement T. Rowe Price Growth Stock - I iShares Russell Mid-Cap ETF Vanguard Real Estate ETF Undiscovered Managers Behavioral Value-R6 Vanguard FTSE Emerging Markets ETF Vanguard Small Cap Growth ETF DFA Large Cap International Portfolio Dodge & Cox International Stock MFS International Growth - R6 Hartford Schroders Emerging Markets Eq Vanguard Short-Term Invest-Grade Adm PIMCO High Yield Instl PIMCO Total Return Fund - Inst PGIM Total Return Bond - R6 DoubleLine Core Fixed Income - I First American Government Obligations Z

STYLE



Index Plus (Passive)

iShares Core S&P 500 ETF

iShares S&P 500 Value ETE

iShares S&P 500 Growth ETF

iShares Russell Mid-Cap ETF

iShares Russell 2000 Value ETF

iShares Core MSCI EAFE ETF

iShares Core U.S. Aggregate

Vanguard High-Yield Corp Adm

iShares Russell 2000 Growth ETF

Vanguard Short-Term Invest-Grade Adm

First American Government Obligations Z

Holdings are subject to change at the

discretion of the investment manager

Vanguard Real Estate ETF

The performance records shown represent size-weighted composites of tax exempt accounts that meet the following criteria: Accounts are managed by HighMark with full investment authority according to the PARS Moderate active and passive objectives.

passive objectives. The advisor to the PARS portfolios is US Bank, and HighMark serves as sub-advisor to US Bank to manage these portfolios. US Bank may change clients as much as 0.60% annual management fee based on a sliding scale. US Bank pays HighMark 030°, the annual management fee for assess sub-advisor by HighMark under Is sub-advisory agreement with US Bank, The 0.26% paid to HighMark, as well as other expenses that may be incurred in the management of the portfolios advisory feer faid of 0.30% doubled from the assets at market at the eart of each year, as 310° million initial value would grow to \$12.83 million after fees (Net-oF-Res) and \$12.76 million before fees (Gross-of-Ress). Gross returns are presented before management and custodial less but after all fraing expenses and reflect the reinversioner lot dividentials upon information regrating the firm's policies and producing reclands and there direporting performance results is available upon information regrating the firm's policies and producing expenses and reporting performance results as valuable upon advisory fees, custody fees, or taxes but do reflect the deduction of trading expenses. Returns are calculated based on trade-data accustody fees, or taxes but do reflect the relevance. Returns are calculated based on trade-data accounting. trade-date accounting.

trade-disk accounting. Blended benchmark represent HighMark's strategic allocations between equity, fixed income, and cash and are rebalanced monthly. Benchmark represent of reflect the deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of investing but deduction of advisory lees or other expenses of the version of the performance or large comparise in the U.S. stock market. The MSCI Energy Markets Index is a free float-adjuided market advisory lees or other expenses of the version of the use of the use of the use of the use of the users. The RELEGIENT of the users of the us month U.S. Treasury Bill.

month U.S. Ireasury Bill. HighMark Capital Management, Inc. (HighMark), an SEC-registered investment adviser, is a wholly owned subsidiary MUFC Union Bank, N.A. (MUB). HighMark manages institutional separate account portolos for a wide vortey of local more provided and the second performance does not guarantee future results. Individual account management and construction will vary depending o each client's investment needs and objectives. Interfacements employing HighMark strategies are NOT insured by the FDIC or by any other Federal Government Agency, are NOT Bank deposits, are NOT guaranteed by the Bank or Bank affiliate, and MAY lose values, including possible loss of principal.

### HIGHMARK CAPITAL MANAGEMENT

350 California Street Suite 1600 San Francisco, CA 94104 800-582-4734

#### ABOUT THE ADVISER

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Asset Allocation Committee Number of Members: 16 Average Years of Experience: 27 Average Tenure (Years): 15

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# HighMark<sup>®</sup> APITAL MANAGEMEN

#### PARS DIVERSIFIED PORTFOLIOS MODERATE

#### WHY THE PARS DIVERSIFIED MODERATE PORTFOLIO?

#### **Comprehensive Investment Solution**

HighMark® Capital Management Inc.'s (HighMark) diversified investment portfolios are designed to balance return expectations with risk tolerance. Key features include: sophisticated asset allocation and optimization techniques, four lavers of diversification (asset class, style, manager, and security), access to rigorously screened, top tier money managers, flexible investment options, and experienced investment management.

#### Rigorous Manager Due Diligence

Our manager review committee utilizes a rigorous screening process that searches for investment managers and styles that have not only produced above-average returns within acceptable risk parameters, but have the resources and commitment to continue to deliver these results. We have set high standards for our investment managers and funds This is a highly specialized, time consuming approach dedicated to one goal: competitive and consistent performance.

#### Flexible Investment Options

In order to meet the unique needs of our clients we offer access to flexible implementation strategies: HighMark Plus utilizes actively managed mutual funds while Index Plus utilizes index-based securities, including exchange-traded funds. Both investment options leverage HighMark's active asset allocation approach.

#### **Risk Management**

The portfolio is constructed to control risk through four layers of diversification - asset classes (cash, fixed income, equity), investment styles (large cap, small cap, international, value, growth), managers and securities. Disciplined mutual fund selection and monitoring process helps to drive return potential while reducing portfolio risk

1-3 Yr US Corp/Gov't, 1.50% ICE Bo 4/1/2007 - 9/30/2012: the blended be	A US High Yield Master II, nchmark was 43% S&P 50 5% FTSE 1 Mth US T-Bill.	,6% MSCI EAFE (net), 33.50% Bloomberg US Agg., 1.75% Wilshire REIT, and 5% FTSE 1 Mth US T-Bill. 0; 2% Russell 2000, 5% MSCI EAFE (net), 15% ICE I. Prior to April 2007; the blended benchmark was 50% % FTSE 1 Mth US T-Bill.
ANNUAL RETURNS	(Gross of Investme Fund Fees)	ent Management Fees, but Net of Embedo
HighMark Plus Composite	(Active)	Index Plus Composite (Passive)
2008	-22.88%	2008 -
2009	21.47%	2009
2010	12.42%	2010
2011	0.55%	2011
2012	12.25%	2012
2013	13.06%	2013
2014	4.84%	2014
2015	0.14%	2015
2016	6.45%	2016
2017	13.19%	2017

-4.03%

10/2004

20

PORTFOLIO FACTS		
2021	9.31%	20
2020	12.92%	20
2019	17.71%	20

#### HighMark Plus (Active)

INVESTMENT OBJECTIVE

To provide current income and

moderate capital appreciation

It is expected that dividend and

interest income will comprise a

significant portion of total return.

although growth through capital

appreciation is equally important.

Equity

Fixed Income

Cash

ANNUALIZED

HighMark Plus (

Current Quarter\*

2018

Composite Inception Date No of Holdings in Portfolio Q2 2022

### Efficient Frontier Capital Appre Balanced Moderate , Moderately Conservative Risk (Standard Deviation) ASSET ALLOCATION — MODERATE PORTFOLIO

Strategio	c Range	Policy	Tactical	
40 -	60%	50%	48%	
40 -	60%	45%	46%	
0 - 2	20%	5%	6%	
TOTAL RE		Gross of Invest mbedded Fund	ment Management Fe I Fees)	es, but Net of
Composite (Ad	ctive)	Index F	Plus Composite (Pa	ssive)
÷	-10.16%	Current	Quarter*	-9.45
nark*,**	-9.86%	Blende	d Benchmark*,**	-9.86

Blended Benchmark*,**	-9.86%	Blended Benchmark*,**	-9.86
Year To Date*	-14.71%	Year To Date*	-14.32
Blended Benchmark*,**	-14.34%	Blended Benchmark*,**	-14.34
1 Year	-12.97%	1 Year	-11.58
Blended Benchmark**	-11.49%	Blended Benchmark**	-11.49
3 Year	3.51%	3 Year	3.48
Blended Benchmark**	3.77%	Blended Benchmark**	3.77
5 Year	4.77%	5 Year	4.59
Blended Benchmark**	4.92%	Blended Benchmark**	4.92
10 Year	6.01%	10 Year	5.85
Blended Benchmark** * Returns less than one year are not annua	6.19% alized. **Breakdown for	Blended Benchmark** Blended Benchmark: From 10/1/2012 – Prese	6.19 nt: 26.5% S&P <u>5</u>

1% ICF BofA 1 6 S&P

Management Fees, but Net o	
Index Plus Composite (Pa	assive)
2008	-88.149 -88.149 -16.005 11.779 -2.295 -0.911 12.799 -0.529 -0.529 -0.529 -0.529 -0.529 -0.529 -0.529 -0.529 -0.529 -0.529 -0.529 -0.529 -0.599
2009	16.05%
2010	11.779
2011	2.29%
2012	10.919
2013	12.799
2014	5.729
2015	-0.52%
2016	7.23%
2017	11.599
2018	-4.03%
2019	17.525 🧹
2020	11.239
2021	10.18% tacpust
Index Plus (Passive)	3
Composite Inception Date	05/200 🗲
No of Holdings in Portfolio	
	At

Composite Inception Date

No of Holdings in Portfolio

**Post-Employment** 

Other

and

Pension

Review I

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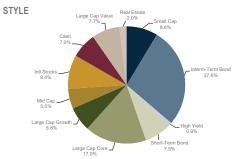
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#### HOLDINGS

#### HighMark Plus (Active)

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Index Plus (Passive)

iShares Core S&P 500 ETF

iShares S&P 500 Value ETE

iShares S&P 500 Growth ETF

iShares Russell Mid-Cap ETF

iShares Russell 2000 Value ETF

iShares Russell 2000 Growth ETF

Vanguard Short-Term Invest-Grade Adm

First American Government Obligations Z

Holdings are subject to change at the

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iShares Core MSCI EAFE ETF

iShares Core U.S. Aggregate

Vanguard High-Yield Corp Adm

Vanguard Real Estate ETF

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objectives. The composite name has been changed from PARS Balanced/Moderately Aggressive to PARS Balanced on 51/2013. The adviser to the PARS portfolios is US Bank, and HighMark serves as sub-adviser to US Bank by the profiles. US Bank and the profiles a work as 0.0% annual management fee based on a sliding scale. US Bank pays they portfolios. US Bank may charge clients as much as 0.0% annual management fee based on a sliding scale. US Bank pays they flow the the portfolio returns a sub-adviser to US Bank and the profile of the transparent of the portfolio. Will reduce the portfolio returns. Assuming an investment for fee years, a 5% annual four terturn, and an annual sub-advisory fee rate of 0.3% advised from the assets at market at the end of each year, a \$10 million initial value would grow to \$12.25 million and custodial fees to all after al trading occenters for the return of the work of the income of the start of the the start of the the start of the income of the inco

but do reflect the deduction of trading expenses. Returns are calculated based on trade-date accounting. Ellended benchmark represent highWark's strategic acclastors between equity. fixed income, and cash and are rebalanced monthly. Benchmark returns do not reflect the deduction of advisory fees or other expenses of investing but assumes the investing of dividends and other earnings. An investor cannot invest directly in an index. The unmanaged SEP 500 index is representative of the performance of large companies in the U.S. stock market. The MSCI EARE Index is a free float-adjusted market capitalization index designed to massaue developed market equity performance, excluding the U.S. and equity market performance in the global emerging markets. The Russell Middap Index measures the performance of the mail-equity market performance of the U.S. equity inverse. The Russell Middap Index measures the performance of the small-equity market performance of publicly studies of the U.S. down trades. The Russell Middap Index measures the performance of the small-cap segment of the U.S. equity universe. The Russell Middap Index trades the performance of the small-act performance of U.S. publicly trade of Russel All Russel Middap Index is performance to U.S. publicly trade of Russel Estate Investment Trats. The rummanged Boomtery U.S. Aggregate Boom Index is performance or performance of the ICE BoAN U.S. They tormance Index with a meaning term to find and an an anning term of the ICE BoAN U.S. Russel Middap Index Presentative of performance of the ICE BoAN U.S. They tormance Index with a meaning term to find market in a vasar. reformance of the ICE BofA U.S. Corporate & Government Index, with a remaining term to final maturity less than 3 years. The unmanaged FTSE 1-Month U.S. Treasury Bill Index tracks the yield of the 1-month U.S. Treasury Bill.

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### HIGHMARK CAPITAL MANAGEMENT

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#### Asset Allocation Committee

Number of Members: 16 Average Years of Experience: 27 Average Tenure (Years): 15

Manager Review Group Number of Members: 7 Average Years of Experience: 22 Average Tenure (Years): 10

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#### PARS DIVERSIFIED PORTFOLIOS BALANCED

#### WHY THE PARS DIVERSIFIED **BALANCED PORTFOLIO?**

#### **Comprehensive Investment Solution**

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#### Rigorous Manager Due Diligence

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#### Flexible Investment Options

In order to meet the unique needs of our clients we offer access to flexible implementation strategies: HighMark Plus utilizes actively managed mutual funds while Index Plus utilizes index-based securities, including exchange-traded funds. Both investment options leverage HighMark's active asset allocation approach.

#### **Risk Management**

The portfolio is constructed to control risk through four layers of diversification - asset classes (cash, fixed income, equity), investment styles (large cap, small cap, international, value, growth), managers and securities. Disciplined mutual fund selection and monitoring process helps to drive return potential while reducing portfolio risk

INVESTMENT OBJECTIVE	
To provide growth of principal	tum)

and income. While dividend and interest income are an important component of the objective's total return, it is expected that capital appreciation will comprise a larger portion of the total return.

#### ASSET ALLOCATION - BALANCED PORTFOLIO

Strategic Range	Policy	Tactical
50 - 70%	60%	57%
30 - 50%	35%	36%
0 - 20%	5%	7%
	50 – 70% 30 – 50%	50 - 70%         60%           30 - 50%         35%

#### ANNUALIZED TOTAL RETURNS Embedded Fund Fees)

		/	
HighMark Plus Composite (	Active)	Index Plus Composite (Pas	sive)
Current Quarter*	-11.24%	Current Quarter*	-10.66
Blended Benchmark*,**	-11.09%	Blended Benchmark*,**	-11.09
Year To Date*	-15.71%	Year To Date*	-15.47
Blended Benchmark*,**	-15.55%	Blended Benchmark*,**	-15.55
1 Year	-13.63%	1 Year	-12.17
Blended Benchmark**	-12.19%	Blended Benchmark**	-12.19
3 Year	4.28%	3 Year	4.28
Blended Benchmark**	4.58%	Blended Benchmark**	4.58
5 Year	5.51%	5 Year	5.26
Blended Benchmark**	5.67%	Blended Benchmark**	5.67
10 Year	6.90%	10 Year	6.68
Blended Benchmark**	7.13%	Blended Benchmark**	7.13
* Returns less than one year are not annu	alized. **Breakdown fo	r Blended Benchmark: From 10/1/2012 – Prese	ent: 32% S&P500

auura lasa thun one year ase na anualized. "Bealadown for Biended Benchmark: Form 10/12012 – Present: 25/8, BUPGO samel Mid Cag, 0% Fissel 2000, 4% Mol CE M (net), 7% Mol Ce Ref (net), 27% Biomoheng 16 A agg, 67% MIC Bed A1-3 orp/Gort, 1, 25% NCE Bed A1 St right, Yield Master II, 2% Wilhinke REIT, and 5% FTSE 1 Min UST-Bie. From 41/2007 – 30/30/21: the Iberdend benchmark was 5% NSA 894 500, 3% Nasara 2000, 6% NSCI Ext Per (net), 5% ICE Bed A1 - 34 van COrp. 30/30/21: the Iberdend benchmark was 5% NSA 894 500, 3% Nasara 2000, 6% NSCI Ext Per (net), 5% ICE Bed A1 - 34 van COrp. 3% Biometing US Agg, 5% FTSE 1 Min US T-88. Pror to April 2007: the Iberdend benchmark was 6% SAP 500, 5% ICE Bed 3% Or Cargloid, 3% Biometing US Agg, and 5% FTEE 1 Min US T-88.

(Gross of Investment Management Fees, but Net of Embedded ANNUAL RETURNS Eurod Econ)

ANNUAL RETURNS	Fund Fees)		
HighMark Plus Composite	(Active)	Index Plus Composite (Passi	ve)
2008	-25.72%	2008	-23.229
2009	21.36%	2009	17.62
2010	14.11%	2010	12.76
2011	-0.46%	2011	1.60
2012	13.25%	2012	11.939
2013	16.61%	2013	15.639
2014	4.70%	2014	6.089
2015	0.04%	2015	-0.819
2016	6.81%	2016	8.26
2017	15.46%	2017	13.399
2018	-4.88%	2018	-5.05
2019	19.85%	2019	19.59
2020	13.85%	2020	12.079
2021	11.44%	2021	12.63
ORTFOLIO FACTS			
lighMark Plus (Active)		Index Plus (Passive)	
Composite Inception Date	10/2006	Composite Inception Date	10/200
to of Holdings in Portfolio	20	No of Holdings in Portfolio	1

#### HighMark Plus (Active)

Q2 2022

Capital Appr Balanced

Moderate

Post-Employment

Other

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#### HighMark Plus (Active)

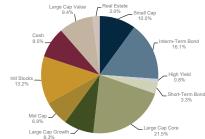
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iShares Core S&P 500 ETF iShares S&P 500 Value ETE iShares S&P 500 Growth ETF iShares Russell Mid-Cap ETF Vanguard Real Estate ETF iShares Russell 2000 Value ETF iShares Russell 2000 Growth ETF iShares Core MSCI EAFE ETF Vanguard Short-Term Invest-Grade Adm iShares Core U.S. Aggregate Vanguard High-Yield Corp Adm First American Government Obligations Z

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STYLE



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Table-date accounting. There were not used but our terms une deduction or trading expenses. Refurms are calculated based on trade-date accounting. The second seco

U.S. Ireasury siii. HighNark Capital Management, Inc. (HighNark), an SEC-registered investment adviser, is a wholly owned subsidiary of MDFC Union Bank, N.A. (MUB), HighNark, manages institutional separate account portiolics for a wide variety of for-porti-Holding: Corporation, provides certain services to HighMark and is compensate for these across. Psat performance does not guarantee future results. Individual account management and construction will vary depending on each client's mestiment needs and objectives. Investments employing HighMark strategies are NOT insured by the FDIC or by any other Federal Government Agency, are NOT Bank deposits, are NOT guaranteed by the Bank or any Bank affiliate, and MAY foce value, including posibile loss of principal.

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# HIGHMARK<sup>®</sup> CAPITAL MANAGEMEN

### PARS DIVERSIFIED PORTFOLIOS **CAPITAL APPRECIATION**

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In order to meet the unique needs of our clients, we offer access to flexible implementation strategies: HighMark Plus utilizes actively managed mutual funds while Index Plus utilizes index-based securities, including exchange-traded funds. Both investment options leverage HighMark's active asset allocation approach.

#### Risk Management

The portfolio is constructed to control risk through four layers of diversification - asset classes (cash, fixed income, equity), investment styles (large cap, small cap, international, value, growth), managers and securities. Disciplined mutual fund selection and monitoring process helps to drive return potential while reducing portfolio risk

INVESTMENT OBJECTIVE
To provide growth of principal.
The major portion of the eccete

expected



#### Risk (Standard Deviation

Efficient Frontier

Moderate

Moderately Conservative

#### ASSET ALLOCATION - CAPITAL APPRECIATION PORTFOLIO

	Strategic Range	Policy	Tactical
Equity	65 - 85%	75%	72%
Fixed Income	10 - 30%	20%	20%
Cash	0 - 20%	5%	8%

(Gross of Investment Management Fees, but Net of ANNUALIZED TOTAL RETURNS Embedded Fund Fees)

Consolidated Composite	
Current Quarter*	-12.59%
Blended Benchmark*,**	-12.84%
Year To Date*	-17.12%
Blended Benchmark*,**	-17.27%
1 Year	-14.04%
Blended Benchmark**	-13.26%
3 Year	5.30%
Blended Benchmark**	5.59%
5 Year	6.42%
Blended Benchmark**	6.60%
10 Year	8.03%
Blended Benchmark**	8.36%

ims less than one year are not annualized. \*\*Breakdown for Blended Benchmark: 39.5% S&P500, 7.5% Russell Mid Car 10.5% Russell 2000, 5.25% MSCI EM (net), 10.25% MSCI EAFE (net), 16% Bloomberg US Agg, 3% ICE BofA 1-3 Yr US Corp/Gov1, 1% ICE BofA US High Yield Master II, 2% Wilshire REIT, and 5% FTSE 1 Mth US T-Bill. Embedded

ANNUAL RETUR	RNS	(Gross of Investment Manag Fund Fees)	gement Fee	s, but Net of E
	Conso	lidated Composite		
	2008		N/A	
	2009		23.77%	
	2010		12.95%	
	2011		-1.35%	
	2012		13.87%	
	2012		20.220/	

	2010	12.3370				
	2011	-1.35%				
	2012	13.87%				
	2013	20.33%				
	2014	6.05%				
	2015	-0.26%				
	2016	8.79%				
	2017	16.72%				
	2018	-5.82%				
	2019	22.62%				
	2020	14.50%				
	2021	14.96%				
PORTFOLIO FACTS						

#### Consolidated Composite

Composite	Inception	Date	01/2009

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Q2 2022

Capital Appreciat

Balancer

**Post-Employment** 

Other

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Pension

Review

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ccount Update

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**Attachment: Attachment** 

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# **CERBT** Account Update

City of Palo Alto

October 18, 2022



CalPERS Prefunding Programs

# **OPEB** Plan Summary

- Total OPEB Liability (TOL) as of 6/30/2021 is \$244,197,000 using a 6.25% discount rate.
- CERBT assets as of 9/14/2022 were \$145,866,012.
- Funded status as of 6/30/2021 was 67%.



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# **OPEB Liability Mitigation Strategies**

- Discount rate of 5.75% used for CERBT contributions
  - As opposed to 6.25% for liability calculations
  - Save money later by investing more principal now
- Reduced amortization of UAL from 22 to 15 years
   Pay down debt faster
- 0% return assumed for the 2021-22 fiscal year
  - Took a conservative position after 2020-21
  - Actual returns were even lower so this was helpful
- Contributing \$400K more each year for new staffing

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# CalPERS Prefunding Programs

# **OPEB Plan Short Term Future**

- Capital Market Assumptions (CMA's) are less favorable
  - Expected returns project lower
  - Risk projects higher
  - Discount rates will likely be lower making liabilities higher
- CERBT assets have declined due to unit devaluation
  - Market volatility
- Funded statuses will almost certainly go down
- Contributions will go up or time horizon will get longer

# **OPEB** Valuation Report Summary

OPEB Actuarial Valuation Report by Bartel Associates,	LLC	
Valuation Date	6/30/2019	6/30/2021
Total Participants (Active + Retirees w/ Benefits + Retirees w/o Benefits = Total)	930 + 974 + 0 = 1,904	874 + 1,009 + 134 = 2,017
Present Value of Benefits (PVB)	\$300,579,000	\$301,169,000
Total OPEB Liability (TOL) (Includes Implicit Costs of \$46,113)	\$241,469,000	\$244,197,000
Valuation Assets	\$118,497,000	\$164,170,000
Net OPEB Liability (NOL)	\$122,972,000	\$80,027,000
Funded Status	49%	67%
Actuarially Determined Contribution (ADC)	\$15,013,000 (fye 2022)	\$11,428,000 (fye 2023)
Normal Cost	\$7,099,000 (fye 2022)	\$6,196,000(fye 2023)
Amortization of Net OPEB Liability	\$7,816,000 (fye 2022)	\$5,112,000 (fye 2023)
Projected Retiree Premiums (Pay-Go Cost)	\$11,622,000 (fye 2022)	\$11,190,000 (fye 2023)
Implicit Rate Subsidy Credit	\$2,619,000 (fye 2022)	\$3,025,000 (fye 2023)
CERBT Asset Allocation Strategy	Strategy 1	Strategy 1
Discount Rate	6.75%	6.25%

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# CalPERS Prefunding Programs

# **CERBT** Account Summary

As of September 14, 2022	Strategy 1
Initial contribution (3/17/2008)	\$32,843,883
Additional contributions	\$52,671,520
Disbursements	(\$1,882,623)
CERBT expenses	(\$1,116,553)
Investment earnings	\$63,349,785
Total assets	\$145,866,012
Money-weighted annualized net rate of return (3/17/2008 - 9/14/2022 = 14.50 Years)	5.65%
	In PEMHCA: Yes CERBT agreement effective date: 2/27/2008



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# Cash Flow Summary by Fiscal Year

Fiscal Year	Contributions	Disbursements	Cumulative Net Contributions	Cumulative Investment Gains (Losses)	Cumulative Fees	Cumulative Ending Assets	Fiscal Year Net Rate of Return	Cumulative Net Rate of Return
2007-08	\$33,843,883	\$0	\$33,843,883	(\$597,526)	(\$9,004)	\$33,237,354	-	-
2008-09	\$700,000	\$0	\$34,543,883	(\$8,055,948)	(\$31,009)	\$26,456,926	-22.44%	-19.18%
2009-10	\$3,531,911	\$0	\$38,075,794	(\$4,001,078)	(\$61,120)	\$34,013,596	15.20%	-5.31%
2010-11	\$2,447,794	\$0	\$40,523,589	\$4,361,612	(\$111,130)	\$44,774,071	24.77%	3.62%
2011-12	\$4,419,066	\$0	\$44,942,654	\$4,458,625	(\$162,844)	\$49,238,435	0.22%	2.74%
2012-13	\$5,247,991	\$0	\$50,190,645	\$10,122,649	(\$243,009)	\$60,070,285	11.54%	4.60%
2013-14	\$4,294,949	\$0	\$54,485,594	\$21,211,069	(\$333,722)	\$75,362,941	18.50%	7.12%
2014-15	\$3,371,016	\$0	\$57,856,609	\$21,130,945	(\$409,907)	\$78,577,647	-0.11%	5.87%
2015-16	\$3,126,432	\$0	\$60,983,041	\$22,079,721	(\$474,657)	\$82,588,105	1.21%	5.15%
2016-17	\$1	\$0	\$60,983,041	\$30,734,955	(\$547,642)	\$91,170,355	10.54%	5.86%
2017-18	\$9,212,108	\$0	\$70,195,149	\$38,284,311	(\$633,773)	\$107,845,687	7.89%	6.11%
2018-19	\$5,723,000	(\$1,882,623)	\$74,035,526	\$45,187,577	(\$726,169)	\$118,496,935	6.37%	6.14%
2019-20	\$3,747,155	\$0	\$77,782,681	\$49,565,923	(\$828,805)	\$126,519,799	3.66%	5.87%
2020-21	\$1,588,241	\$0	\$79,370,922	\$84,393,586	(\$952,099)	\$162,812,410	27.53%	7.80%
2021-22	\$4,261,858	\$0	\$83,632,780	\$62,202,442	(\$1,090,093)	\$144,745,130	-13.52%	5.68%
as of 9/14/22	\$0	\$0	\$83,632,780	\$69,022,296	(\$1,116,553)	\$145,866,012	-	5.65%

# CalPERS

# CalPERS Prefunding Programs

# Funded Status Comparison

Measurement Date	Total OPEB Liability	CERBT Assets	Funded Status
1/1/2007	\$102,237,022	\$0	0%
1/1/2009	\$129,660,950	\$24,616,071	19%
1/1/2011	\$165,660,000	\$40,213,000	24%
6/30/2011	\$168,053,000	\$44,774,000	27%
6/30/2013	\$203,642,000	\$60,070,000	29%
6/30/2015	\$234,795,000	\$78,578,000	33%
6/30/2017	\$244,759,000	\$91,250,000	37%
6/30/2019	\$241,469,000	\$118,497,000	49%
6/30/2021	\$244,197,000	\$164,170,000	67%



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# **CERBT** Projected Returns & Volatility

2022 Capital Market Assumptions	Strategy 1	Strategy 2	Strategy 3
Projected Compound Return 1-5 Years <sup>1</sup> (General Inflation Rate Assumption of 2.4%)	5.1%	4.2%	3.5%
Projected Compound Return 1-20 Years <sup>1</sup> (General Inflation Rate Assumption of 2.3%)	6.0%	5.5%	5.0%
Projected Compound Return 6-20 Years <sup>1</sup> (General Inflation Rate Assumption of 2.3%)	6.3%	5.9%	5.5%
Projected Volatility (20-Year Standard Deviation of Projected Returns)	12.1%	9.9%	8.4%

**CalPERS** 

<sup>1</sup> Projected Compound Return for each CERBT Strategy is time-weighted and net of all fees.

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# CalPERS Prefunding Programs

# **CERBT** Portfolio Details

Asset Classification	Benchmark	CERBT Strategy 1	CERBT Strategy 2	CERBT Strategy 3
Global Equity	MSCI All Country World Index	49% ±5%	34% ±5%	23% ±5%
Fixed Income	Bloomberg Capital Long Liability Index	23% ±5%	41% ±5%	51% ±5%
Global Real Estate (REITs)	FTSE EPRA/NAREIT Developed Liquid Index	20% ±5%	17% ±5%	14% ±5%
Treasury Inflation Protected Securities (TIPS)	Bloomberg Capital Global Real: US TIPS Index	5% ±3%	5% ±3%	9% ±3%
Commodities	S&P GSCI Total Return Index	3% ±3%	3% ±3%	3% ±3%
Cash	3-Month Treasury Bill	0% +2%	0% +2%	0% +2%
Expected Return	N/A	6.0%	5.5%	5.0%
Standard Deviation	N/A	12.1%	9.9%	8.4%

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# Investment Returns Outperform Benchmarks Periods Ended August 31, 2022

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CERBT OPEB	Assets	1 Month	3 Months	FYTD	1 Year	3 Years	5 Years	10 Years	ITD
CERBT Strategy 1 (Inception June 1, 2007)	\$13,297,533,144	-3.80%	-4.84%	1.94%	-14.03%	5.21%	5.45%	6.67%	4.94%
Benchmark		-3.80%	-4.93%	1.91%	-14.24%	4.94%	5.17%	6.31%	4.53%
CERBT Strategy 2 (Inception October 1, 2011)	\$1,735,829,562	-3.86%	-4.43%	1.16%	-13.66%	3.25%	4.40%	5.45%	6.30%
Benchmark		-3.84%	-4.48%	1.15%	-13.77%	3.06%	4.17%	5.13%	6.03%
CERBT Strategy 3 (Inception January 1, 2012)	\$759,883,383	-3.77%	-3.90%	0.69%	-12.13%	1.98%	3.60%	4.29%	4.80%
Benchmark		-3.76%	-3.95%	0.66%	-12.19%	1.84%	3.42%	3.97%	4.52%
CERBT Total	\$15,793,246,089								
CEPPT PENSION	Assets	1 Month	3 Months	FYTD	1 Year	3 Years	5 Years	10 Years	ITD
CEPPT Strategy 1 (Inception October 1, 2019)	\$65,054,989	-3.41%	-3.66%	1.25%	-13.20%	-	-	-	2.78%
Benchmark		-3.42%	-3.73%	1.28%	-13.38%	-	-	-	2.72%
CEPPT Strategy 2 (Inception January 1, 2020)	\$26,044,786	-3.22%	-2.83%	0.30%	-12.11%	-	-	-	-0.34%
Benchmark		-3.23%	-2.86%	0.29%	-12.19%	-	-	-	-0.47%
CEPPT Total	\$91,099,775								

Time weighted return reports the performance of the investment vehicle, not of the employer assets. Returns are gross. Historical performance is not necessarily indicative of actual future investment performance or of future total program cost. Current and future performance may be lower or higher than the historical performance data reported here. Investment return and principal value may fluctuate so that your investment, when redeemed, may be worth more or less than the original cost. The value of an employer's fund shares will go up and down based on the performance of the underlying funds in which the assets are invested. The value of the underlying funds assets will, in turn, fluctuate based on the performance and other factors generally affecting the securities market.

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# **CalPERS** Prefunding Programs

# **Total Participation Cost Fee Rates**

- Total <u>all-inclusive</u> cost of participation
  - Combines administrative, custodial, and investment fees
  - Separate trust funds
  - Self-funded, fee rate may change in the future
  - Fee is applied daily to assets under management
    - 10 basis points CERBT
    - 25 basis points CEPPT

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# CEPPT/CERBT Consistently Low Fee Rate History

Fiscal Year	CERBT	СЕРРТ
2007-2008	2.00 basis points	-
2008-2009	6.00 basis points	-
2009-2010	9.00 basis points	-
2010-2011	12.00 basis points	-
2011-2012	12.00 basis points	-
2012-2013	15.00 basis points	-
2013-2014	14.00 basis points	-
2014-2015	10.00 basis points	-
2015-2016	10.00 basis points	-
2016-2017	10.00 basis points	-
2017-2018	10.00 basis points	-
2018-2019	10.00 basis points	-
2019-2020	10.00 basis points	25.00 basis points
2020-2021	10.00 basis points	25.00 basis points
2021-2022	10.00 basis points	25.00 basis points
2022-2023	10.00 basis points	25.00 basis points

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# CalPERS Prefunding Programs

# Prefunding Program Employers

# 620 contracting employers (598 CERBT and 76 CEPPT)



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Questions	s? Where to	Get T	rust Fund Inf	formatior	ר?			
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Karen Lookingbill	Outreach & Support Manager	Karen.Lookingbill@calpers.ca.gov		(916) 795-1387	(916) 501			
Colleen Cain-Herrback	Administration & Reporting Program Manager	Colleen.Cain-Herrback@calpers.ca.gov		(916) 795-2474	(916) 505			
Robert Sharp	Assistant Division Chief	Robert.Sharp@calpers.ca.gov		(916) 795-3878	(916) 397			
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