

TO: HONORABLE CITY COUNCIL

FROM: CITY MANAGER DEPARTMENT: POLICE

DATE: AUGUST 3, 2009 CMR:338:09

REPORT TYPE: INFORMATIONAL

SUBJECT: Demographic Data Collection, Fiscal Year 2008-09

This is an informational report. No Council action is required.

BACKGROUND

Since July 1, 2000, the Police Department has been proactively collecting demographic data on all enforcement contacts. On September 10, 2001, the Police Department submitted its first quarterly report on this data to Council (CMR:350:01). Since then, 15 additional informational reports have been submitted.

Since 2000, the Department has continued to evolve and refine the collection and reporting of this information including changes to the types of information captured, when demographic information is captured, the manner with which the data is recorded and how the Department evaluates and reports this information. In early 2008, the reporting requirement was suspended by agreement with the City Manager's Office and City Council. In November 2008, the Council directed the Department to reinstate the reports. The attached data is a compilation of the demographic data for Fiscal Year 2008-2009. Quarterly demographic data reports are posted on the Department's website. Future reports to Council will be on a quarterly basis. The overarching goal is to provide meaningful information to the City Council and public.

The collection of demographic data is just one part of a comprehensive approach that the City of Palo Alto Police Department has undertaken to enhance police-community relations and ensure policing activities are conducted without racial bias.

DISCUSSION

Demographic information is captured on all self-initiated enforcement vehicle, pedestrian and bicycle stops. The Department's Police Records Management System (RMS) captures the following information:

- ✓ Race
- ✓ Age
- ✓ Gender
- ✓ Location of stop
- ✓ Reason for contact
- ✓ Action taken by the officer (disposition)
- ✓ City of residence for the individual contacted
- ✓ Whether or not a search of the individual was conducted, and if a search was conducted, the reason and outcome of the search.

An officer must make a reasonable determination of the individual's race during the contact in lieu of asking the person. The following race categories being used for data collection purposes are consistent with those currently used by other law enforcement agencies.

- ✓ White
- ✓ African American / Black
- ✓ Hispanic
- ✓ Asian (includes other Asian, Chinese, Cambodian, Filipino, Japanese, Korean, Laotian, and Vietnamese)
- ✓ Other (includes Guamanian, American Indian, Middle-Eastern, Pacific Islander, Samoan, Hawaiian and Unknown)

Demographic data from a total of 14,073 self-initiated contacts related to vehicle, pedestrian and bicycle stops was reported by officers during Fiscal Year 2008/2009. This represents approximately 95 percent of the total contacts in the fiscal year.

The data in this report is consistent with the percentages of past year's demographic data reports. It is important to consider that the daytime population of the City is much higher and more diverse than the nighttime population. The fact that only 29 percent of the persons stopped during the year (see table 10) were Palo Alto residents is indicative of the dynamic nature of the daytime population.

Attachment A summarizes the demographic data tables.

TRAFFIC STOPS REASON BY RACIAL GROUP – Table 1 provides the summary by race for each of the contacts made during the fiscal year and the reason the stop was initiated.

TRAFFIC STOPS REASON FOR SEARCH BY RACIAL GROUP – Table 2 provides the summary of all contacts for the fiscal year and reason for search (if any) broken down by race.

Of the 14,073 contacts during the year, approximately 11 percent resulted in a search being conducted (1,660 searches). The Table 2 data shows that, of the 1,660 searches that were conducted, 41 percent were required by Department policy as a result of either an officer making an arrest (19 percent) or a vehicle impound property inventory (22 percent). Probation/parole situations resulted in 27 percent of all searches. Consensual searches accounted for 19 percent of the yearly total and searches for probable cause made up the remaining 13 percent.

NO SEARCH - Table 3 provides the summary of contacts for the year that did not result in a search by race and the reason for the initial stop.

REASON FOR STOP AND SEARCH BY RACIAL GROUP, CONSENT – Table 4 provides the summary of consensual searches by race and the reason for the initial stop.

INCIDENT TO ARREST – Table 5 provides the summary of searches associated with arrests broken down by race and the reason for the initial stop.

PAROLE/PROBATION – Table 6 provides the summary of searches resulting from stops of subjects on parole or probation broken down by race and the reason for the initial stop.

PROBABLE CAUSE – Table 7 provides the summary of searches predicated by probable cause broken down by race and the reason for the initial stop.

VEHICLE INPOUND INVENTORY – Table 8 provides the summary of searches resulting from vehicle impounds broken down by race and the reason for the initial stop.

TRAFFIC STOP DISPOSITION BY RACIAL GROUP – Table 9 provides the summary of disposition of all contacts broken down by race.

STOPS BY CITY OF RESIDENCY – Table 10 provides the summary of the cities of residency for person stopped.

TOP 10 CITIES OF RESIDENCE BY RACE – Table 11 provides the summary of persons stopped from the top 10 cities of residence broken down by race.

RESOURCE IMPACT

Although the process has been streamlined, demographic data collection continues to be labor intensive. Approximately 2,000 hours of administrative staff time is spent annually reconciling the data and preparing an analysis of the statistical information and reviewing of the demographic data cards, citations and arrest reports. This year an electronic collection application was implemented on the

mobile data computers eliminating most hand-written data cards. The automation of the data entry by Patrol should increase compliance and reduce some staff time.

ATTACHMENTS

Attachment A – Demographic Data Tables

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TABLE 1

**Traffic Stops Reason by Racial Group
FY 08-09**

Stop Reason	Asian	African American	Hispanic	White	Other	Grand Total
OTHER CRIMINAL CODE (SPECIFY)	21	79	92	219	48	459
PENAL CODE	22	84	73	224	38	441
PRE-EXISTING KNOWLEDGE/INFO	34	206	125	353	47	765
VEHICLE CODE: EQUIPMENT/REG VIOLATION	499	919	1337	2236	567	5558
VEHICLE CODE: MOVING/HAZARD	986	550	964	3385	965	6850
Grand Total	1562	1838	2591	6417	1665	14073
Percentage	11%	13%	18%	46%	12%	100%

TABLE 2

**Traffic Stops Reason for Search by Racial Group
FY 08-09**

Why Search	Asian	African American	Hispanic	White	Other	Grand Total
CONSENT	10	65	88	140	20	323
INCIDENT TO ARREST	17	51	88	129	25	310
NO SEARCH	1504	1448	2075	5835	1551	12413
PAROLE/PROBATION	8	167	80	173	24	452
PROBABLE CAUSE	7	56	61	73	14	211
VEHICLE IMPOUND INVENTORY	16	51	199	67	31	364
Grand Total	1562	1838	2591	6417	1665	14073
Percentage	11%	13%	18%	46%	12%	100%

TABLE 3

**No Search
FY 08-09**

Why Search	Race	OTHER CRIMINAL CODE	PENAL CODE	PRE-EXISTING KNOWLEDGE/ INFO	VEHICLE CODE: EQUIPMENT /REG VIOLATION	VEHICLE CODE: MOVING /HAZARD	Grand Total	Percent
NO SEARCH	Asian	18	17	30	473	966	1504	12%
	African American	61	51	127	752	457	1448	12%
	Hispanic	73	41	84	1073	804	2075	17%
	White	165	137	242	2038	3253	5835	47%
	Other	39	28	34	517	933	1551	12%
NO SEARCH Total		356	274	517	4853	6413	12413	100%

TABLE 4

**Reason for Stop and Search by Racial Group, Consent
FY 08-09**

Why Search	Race	OTHER CRIMINAL CODE	PENAL CODE	PRE-EXISTING KNOWLEDGE/INF O	VEHICLE CODE: EQUIPMENT/REG VIOLATION	VEHICLE CODE: MOVING/HAZARD	Grand Total	Percent
CONSENT	Asian	0	0	3	5	2	10	3%
	African American	4	5	16	29	11	65	20%
	Hispanic	7	5	17	42	17	88	27%
	White	21	19	34	42	24	140	43%
	Other	2	2	7	7	2	20	6%
CONSENT Total		34	31	77	125	56	323	99%

TABLE 5

**Incident to Arrest
FY 08-09**

Why Search	Race	OTHER CRIMINAL CODE	PENAL CODE	PRE-EXISTING KNOWLEDGE INFO	VEHICLE CODE: EQUIPMENT REG VIOLATION	VEHICLE CODE: MOVING HAZARD	Grand Total	Percent
INCIDENT TO ARREST	Asian	3	3	0	4	7	17	6%
	African American	5	9	18	8	11	51	16%
	Hispanic	5	8	8	28	30	88	28%
	White	7	17	13	26	37	129	42%
	Other	2	7	2	2	12	25	8%
INCIDENT TO ARREST Total		22	82	41	68	97	310	100%

TABLE 6

**Why Search-Parole/Probation
FY 08-09**

Why Search	Race	OTHER CRIMINAL CODE	PENAL CODE	PRE- EXISTING KNOWLEDGE INFO	VEHICLE CODE: EQUIPMENT REG VIOLATION	VEHICLE CODE: MOVING HAZARD	Grand Total	Percent
PAROLE/PROBATION	Asian	0	1	0	7	0	8	2%
	African American	5	16	44	58	44	167	37%
	Hispanic	4	10	11	42	13	80	18%
	White	14	17	52	58	32	173	38%
	Other	3	0	3	13	5	24	5%
PAROLE/PROBATION Total		26	44	110	178	94	452	100%

TABLE 7

**Probable Cause
FY 08-09**

Why Search		OTHER CRIMINAL CODE	PENAL CODE	PRE-EXISTING KNOWLEDGE INFO	VEHICLE CODE: EQUIPMENT REG VIOLATION	VEHICLE CODE: MOVING HAZARD	Grand Total	Percent
PROBABLE CAUSE	Asian	0	2	2	6	1	11	5%
	African American	4	3	1	32	14	54	24%
	Hispanic	6	0	1	38	15	60	27%
	White	13	5	10	41	11	80	36%
	Other	2	2	2	6	6	18	8%
PROBABLE CAUSE Total		25	12	16	123	47	223	100%

TABLE 8

**Vehicle Impounded inventory
FY 08-09**

Why Search	Race	OTHER CRIMINAL CODE (SPECIFY)	PENAL CODE	PRE- EXISTING KNOWLEDGE INFO	VEHICLE CODE: EQUIPMENT REG VIOLATION	VEHICLE CODE: MOVING HAZARD	Grand Total	Percent
VEHICLE IMPOUND INVENTORY	Asian	0	0	0	6	10	16	4%
	African American	0	0	0	39	12	51	14%
	Hispanic	0	0	4	108	87	199	55%
	White	1	1	3	37	25	67	18%
	Other	1	0	0	22	8	31	9%
VEHICLE IMPOUND INVENTORY Total		2	1	7	212	142	364	100%

TABLE 9**Traffic Stop Disposition by Racial Group
FY 08-09**

Stop Disposition	Asian	African American	Hispanic	White	Other	Grand Total	Percent
ARREST	36	226	259	342	66	929	7%
CITE	818	367	744	2763	838	5530	39%
NO ACTION	275	622	741	1367	285	3290	23%
OTHER	7	12	29	44	14	106	1%
WARNING	426	611	818	1901	462	4218	30%
Grand Total	1562	1838	2591	6417	1665	14073	100%
Percentage	11%	13%	18%	46%	12%	100%	

TABLE 10**Stops by City of Residency
FY 08-09**

Top 10 Cities	Total	Percent
PALO ALTO	4077	29%
EAST PALO ALTO	1643	12%
SAN JOSE	1197	9%
MOUNTAIN VIEW	888	6%
MENLO PARK	680	5%
REDWOOD CITY	587	4%
SUNNYVALE	513	4%
SAN FRANCISCO	336	2%
STANFORD	256	2%
TRANSIENT	262	2%
Other CA Municipalities	3270	23%
Other States	303	2%
Other Countries	61	-
Grand Total	14073	

TABLE 11

**Top 10 Cities of Residence by Race
FY 08-09**

City of Residence Top 10 Cities	Asian	African American	Hispanic	Whites	Other	Grand Total
PALO ALTO	520	444	313	2393	407	4077
EAST PALO ALTO	69	524	704	168	178	1643
SAN JOSE	189	154	338	383	133	1197
MOUNTAIN VIEW	88	69	218	392	121	888
MENLO PARK	34	92	106	394	54	680
REDWOOD CITY	30	44	257	210	46	587
SUNNYVALE	70	54	97	211	81	513
SAN FRANCISCO	53	37	26	184	36	336
STANFORD	51	20	10	131	44	256
TRANSIENT	4	76	12	156	14	262
TOTAL	1108	1514	2081	4622	1114	10439